



Illinois Budgeting for Results Commission Bi-Monthly Meeting Minutes for May 19, 2023

Welcome and Introductions

Curt Clemons-Mosby called the meeting to order and announced that the meeting was audio and video recorded.

Roll Call

Curt Clemons-Mosby called the roll and a quorum was established. The Commissioners include:

- Present: Kathy Saltmarsh, Jesse Elam, Curt Clemons-Mosby, Patrick Nolan, Pete Duncan, and Brittany Maruna*
- Voting by Proxy: William Davis (Curt Clemons-Mosby)
- Absent: Jose Sanchez and Senator Meg Loughran Cappel*

Previous Bi-Monthly Meeting Minutes

Kathy Saltmarsh requested a motion to approve the previous bi-monthly meeting minutes. Pete Duncan motioned for approval and Patrick Nolan seconded the motion. No commissioners voted against the motion and the meeting minutes were approved by roll call vote.

BFR Mandate Legislation Update

Curt Clemons-Mosby provided an update on the “BFR bills” submitted to the 103rd Illinois General Assembly, which include: HB3856, HB3857, HB3902, and HB3903. All four of these bills have been voted on in the House and advanced to the Senate on the Agreed Bill list. In particular:

- [HB3856](#) - Upon arrival in the Senate, HB3856 was amended by [Senate Floor Amendment One](#), which consolidated HB3902 and HB3903 into HB3856, making HB3856 an omnibus bill. For background, HB3902 and HB3903 were the BFR Commission’s non-fund cleanup activities. During the consolidation there were seven mandates that the Senate objected to and removed from HB3856. After these amendments were made, HB3856 was then voted on by the Senate and passed unanimously (54-0-0). HB3856 has since been returned to the House and is currently on the Order of Concurrences calendar. Once the House votes on the Order of Concurrence, HB3856 will move on to the Governor for signature.
 - NOTE: HB3856 was related to reductions, modifications, and repeal of certain funds held by the Illinois State Treasurer.
- [HB3857](#) – The Senate has requested an amendment to this bill that will make explicit the requirement that the Governor appoint one member from each legislative caucus to the BFR Commission. Their concern is based in part on the fact that the original language of HB3857 removed the statutory requirement for consultation with all appropriation committees of the General Assembly. The concern was that consultation with all the appropriation committees of the General Assembly was cumbersome. The requested amendment would allow for a more efficient process of focusing on the legislative members the BFR Commission. In addition, it has

*Indicates a new member of the BFR Commission.

been the practice of the BFR Commission since it was established in 2011 to appoint a member from each legislative caucus to the Commission. Codifying this in statute is keeping within what the practice has already been. Subsequent to the meeting, the Senate decided not to pursue the amendment and the text of this bill was incorporated into the Budget Implementation Bill and passed the General Assembly.

- NOTE: This bill pertains to modifications to the BFR Commission's statute that provides for reorganization to the Commission's structure. These changes have been discussed in prior BFR Commission meetings.

BFR Commission Annual Public Hearing

Curt Clemons-Mosby stated that the BFR Commission will hold its annual public hearing on either July 19 or 26, 2023. The date will depend on the availability of the Commissioners and panelists invited to attend.

Commissioners have been asked to provide an updated biography and photo by June 16, 2023 so that the Commission staff may update the Commission's [website](#) and promotional materials for the public hearing.

BFR Commission Votes on holding its next Annual Public Hearing Virtually and Meeting Topic

Curt Clemons-Mosby explained that, because of the bills submitted to the General Assembly in 102nd General Assembly that revised the BFR Commission's legislation, the Commission can now vote by majority of the Commissioners present at a hearing to hold its next annual public hearing virtually or in-person. Kathy Saltmarsh motioned to consolidate the BFR Commission's two in-person public hearings into one virtual hearing for 2023. Pete Duncan seconded the motion. No Commissioner voted against the motion, and no one abstained.

Curt next explained that the Commissioners are to vote on the meeting topic they wish to have presented at the upcoming annual public hearing. The Commission is to invite speakers to discuss measurable outcomes in criminal justice in terms other than recidivism. Focus areas could be the impacts on community victims and on offenders themselves. In addition to criminal justice, speakers may be invited to help the Commissioners consider how they can measure those impacts beyond recidivism. Policy domains could include substance use disorders, mental health, and other areas. Experts may be retained from the Illinois Criminal Justice Information Authority and the Department of Public Health who may be able to speak to the broader impacts of these focus areas. Patrick Nolan motioned to invite speakers to present to the Commission on measurable outcomes in criminal justice other than recidivism. Pete Duncan seconded the motion. No Commissioner voted against the motion, and no one abstained.

Background on the Commission's work for the Statutory Mandate Reviews

For the benefit of the new Commissioners whose first meeting is today, Curt Clemons-Mosby provided background information on GOMB's responsibilities regarding the "Statutory Mandate Review" process. Curt described the process in three steps:

1. State agencies collect mandate information – During the spring and summer of each year, state agencies collect information on those statutory mandates that are believed to be out of date or unduly burdensome on agency operations.

2. State agencies submit request for mandate relief to the BFR Staff – In July, the state agencies submit their completed requests to the BFR staff who consolidate the requests for review by the BFR Mandate Review Committee. The Committee includes at least 3 BFR Commissioners and members from the four legislative caucuses. The Committee determines which mandates are appropriate for review and advancement by the BFR Commission. The Committee reviews the submitted requests to ensure that all necessary information is provided, the request is justified and vetted by appropriate parties, and accompanying documentation is included. Representatives from the state agency engage with the Committee to provide clarification as needed.
3. BFR Mandate Relief Committee recommends mandate relief to the full BFR Commission. The Committee presents their full list of recommended mandate relief to the Commission during a BFR Commission business meeting. Commissioners discuss the mandate recommendations and vote to submit specific mandate recommendations to the General Assembly.
4. BFR Commission submits mandate recommendations to the General Assembly –After the BFR Commission completes its review and votes to move mandate recommendations to the GA, BFR staff draft the mandate relief bills which are filed in the House and Senate. In addition, the BFR Commission includes the list of mandates submitted to the General Assembly in its [annual report](#).

Establish the Commission’s Membership on the Statutory Mandate Review Committee

Commissioners Davis and Saltmarsh were nominated to serve as members of the Committee. Commissioners Nolan and Elam volunteered to serve as members as well.

Upcoming Schedule for the Mandate Review Committee

- Mid-July - State agencies will submit their completed applications to the BFR Commission in mid-July. The BFR staff will prepare the information for the Commissioners review.
- Early August - During the first full week of August, the Committee will hold a meeting with agency representatives as well as staff from each of the caucuses. This meeting will be an opportunity for the Commissioners to ask any questions they may have about any of the mandate recommendations. As needed, follow up meetings or emails will be used for state agencies to present clarifying information. After the follow up, the Committee will make its final recommendation to the full BFR Commission. The BFR Commission will vote on the Committee’s final recommendation as to which mandates will be passed to the General Assembly.

BFR Commission Staff Update

- Economist – BFR Commission staff have requested authorization to hire an economist to supervise the Commission’s benefit-cost analysis work. The Commission’s ability to do this work is dependent on having the necessary expertise in-house for the required benefit-cost analysis work. The request has been approved and an internal posting has been moving through the internal human resources process at GOMB. This job posting will be shared with the BFR Commission members.
- Training – BFR Commission staff attended a training presented by the Society for Benefit Cost Analysis called Benefit Cost Analysis for Beginners. The workshop provided a walkthrough of what benefit costs analysis is, it’s framework of helping decision makers work toward efficient solutions while deciding among alternatives and measuring the impact on affected populations.

Healthcare Classification Project Update

In 2021, the BFR Commission requested that GOMB conduct a study of each appropriation in the Illinois state budget to determine which are related to healthcare. In particular, the Commission requested that if an appropriation is deemed related to healthcare, could it then be further classified as treatment or prevention. This request is in process and the BFR staff aim to have the analysis ready to present to the Commissioners at the August 25 bi-monthly meeting.

Budgeting for Results Meetings are open to the Public

Co-Chair Kathy Saltmarsh acknowledged that BFR meetings are open to the public and state agencies. Kathy asked if there were any questions or comments from the public. No questions were received.

New Business

Kathy Saltmarsh asked if the Commissioners have any new business items. No new business items were raised. Kathy also mentioned that this will be her last meeting with the BFR Commission as she will be retiring in June 2023. BFR staff thanked Co-chair Saltmarsh for her years of services to the BFR Commission and her expertise in advancing statewide program assessments.

Adjournment

Kathy Saltmarsh motioned for adjournment. Commissioner Nolan seconded the motion.

Next Bi-Monthly Business Meeting

The next bi-monthly business meeting is Friday, August 25, 2023, at 1:30 PM.