



Budgeting for Result Commission

Friday, February 23, 2018

1:30PM-3:30PM

Meeting Location

Chicago – James R. Thompson Center, 100 W Randolph, Governor’s Office 16th Floor

Springfield – Stratton Building 500 1/2

Dial-In: 888-806-4788 Access Code: 895-685-1121#

Attendance

Chicago: Jim Lewis, Ruth Coffman and Nate Steinfeld.

Springfield: Curt Clemons-Mosby, Jennifer Butler, Nana Mkheidze, Adam Groner, Kathy Saltmarsh and Nicole Saulsberry.

Phone: Senator Heather Steans, Senator Pamela Althoff, Representative William Davis, Jesse Elam, Mischa Fisher and Director Heidi Mueller (IDJJ).

Various state agency representatives including Chief Results Officers (CROs) were also in attendance in Springfield, Chicago and by phone.

1. Welcome and Introductions

Introductions by the Commission and state agencies were made.

2. Review and Approval of Minutes – Jim Lewis

The November 17th, 2017 Budgeting For Results (BFR) meeting minutes were approved with no comments or edits.

3. Proposed BFR Schedule for 2018

Jennifer Butler reviewed the proposed BFR work plan for calendar year 2018. Jennifer noted a correction to the BFR public hearing - the Springfield public hearing will be June 20th and the Chicago public hearing will be June 27th. Jesse Elam suggested and Chairman Lewis agreed that the Commission should have an IPRS update at the next BFR meeting. Gia Orr from the Guardianship and Advocacy Commission (GAC) stated that the review of IPRS by the Commission can give the chief results officers (CROs) an understanding of how the work state agencies do to maintain program and performance data is being used. Curt Clemons-Mosby agreed to provide this information at the next meeting.

Curt suggested the BFR public hearing in Springfield focus on Results First and the SPART process. Curt suggested Adam Groner of BFR, representatives of Results First, and CROs of state agencies that have participated in performance analysis as speakers for the Springfield hearing. The last half hour of the hearing will be for public testimony. Jim recommended that the BFR public hearing in Chicago address measurement and evaluation in the field of health. Jim and Curt will reach out to potential subject matter experts. Jesse suggested we ask BFR Commissioner Jose Sanchez to either speak or assist in identifying someone from the business side of healthcare. Curt stated the importance of having at least five BFR Commissioners in attendance for each hearing.

Curt emphasized the need for volunteers for the mandates working group. The following people agreed to volunteer: Curt, Chairman Lewis, Senator Steans, Senator Althoff, Representative Davis, Jesse Elam and Kathy Saltmarsh. Curt suggested that the legislative staff participate when the working group does its initial review of the state agency mandates.

4. Status of BFR Bills

Curt provided the status of the BFR mandates bill. SB 1936 will be concurred in the Senate and includes 64 of the 81 items that introduced in FY2018. The 17 remaining items have been set aside and are in negotiation with caucuses. They may be added to SB 3186.

For FY2019, 39 new items were approved and included in the BFR annual report. These items were drafted into a bill and submitted to LRB as SB 3186.

5. Update on Results First and SPART

Curt stated that two new IDOC program analyses have been completed: IDOC Therapeutic Communities program and the Placements-Illinois Parole Re-Entry Group program. The Therapeutic Communities program is run for inmates with substance abuse or severe mental illness problems at the Sheridan Correctional Center and Southwestern Correctional Center. The Placements program works to decrease homelessness after release from IDOC. Both programs have a benefit-to-cost ratio of greater than a dollar and a higher than 75% chance of reducing recidivism for participants. The program analysis reports were distributed as supporting materials to the meeting's agenda.

Jim asked if there were any problems during the Results First/SPART process. Curt stated that, with experience, we are learning more about the time it takes to find and receive necessary available information. Data originates from various sources. Some data is external and requires more coordination to obtain and interpret. Some data comes from various departments within an agency or across agencies. Timing varies to complete calculations and format the data to be used in the Results First model.

Curt recognized that SPAC has been a great support in this process. Jim asked what will happen when BFR moves into a policy area outside of SPAC focus. Adam clarified that the Results First model is set up so each policy domain is used to assist subsequent domains. Nate Steinfeld of SPAC added that a lot of information already exists within agencies and municipalities. The challenge is finding the keeping of the source data and compiling it into specific domains and programs.

Director Heidi Mueller of DJJ is currently working with BFR on the next round of program assessments. She stated that this is a structured process and it takes time to retrieve and understand the needed information. Jim inquired about how far out the Results First model predicts. Adam responded that BFR is looking at a nine-year cohort and that results are always more reliable closer to the date of the analysis. Nate added that the juvenile justice cohort may be less than nine years depending on available information.

Jim asked if we should be looking at additional evaluations of Illinois programs not available through Results First. Curt and Adam said that programs could be defined differently by different sources. SPART captures other outside evaluations so our process is taking other sources of evaluations into account.

Regarding the Placements program, Ruth Coffman asked why the quantified program costs in the benefit-cost report are higher than the marginal cost of the program in the SPART. Adam explained that the program costs in the benefit-cost analyses included fixed IDOC costs as well.

Senator Steans asked how the BFR program analysis reports are being used. The BFR program assessment reports documented a strong return on investment for Adult Basic Education/GED and Vocational Education programs in prison. Both programs are evidence based as substantiated by the program assessments. The Benefit-Cost and SPART program analysis reports in the Adult Crime policy domain were undertaken after the 2018 Budget had already passed. The analysis in the reports provided additional support for continuing funding for expanded adult basic education and general equivalency degree (GED) classes for inmates. The performance analysis reports have been part of the ongoing 2019 Budget discussions. Senator Steans mentioned that she hopes IDOC takes ownership of these reports and references them during their budget hearing. Jennifer agreed that we are trying to give the departments the tools and support to utilize these reports to their fullest.

Jim said we need to discuss our thinking about how to expedite the process and how to measure a dollar spent when it does not fit neatly into a program. Kathy stated we should give more time to building the foundations for program assessments fully utilizing the current model before addressing bigger issues and expanding the application. Jim agreed to revisit this issue in another six months.

The GOMB formally recommended, and Commission concurred, that Substance Use Disorder will be the next policy domain after Juvenile Justice. This policy domain will not begin until late spring or early summer.

6. Discussion on Legislative Engagement

Curt and Jennifer proposed the use of the Results First Clearinghouse by the legislature for preliminary program information gathering. Legislatures can use the Results First Clearinghouse as an additional tool to raise awareness of programs that have been evaluated elsewhere. Illinois can be informed by the program experience of others. Best practice information can be compared to the approach Illinois is considering. Curt stated that BFR staff could make the Clearinghouse available to legislative staff and could support their inquiries through the Results First Clearinghouse. Kathy added that the available information in the Clearinghouse can add significant value to upfront dialog about program potential. We can learn from what others are doing or have

done. The Clearinghouse is an available tool that should not be overlooked, she emphasized. Senator Steans suggested that GOMB provide training sessions on the Clearinghouse to the legislative staff of the four caucuses. Representative Davis stressed the importance of making sure the Clearinghouse is used in a way that is meaningful. Curt reiterated that this data is one of many tools to consider in the legislative process. Jesse Elam noted his understanding of Representative Davis's concern and agree that there is a need to be cautious about the use and application of this data. Representative Davis suggested the Results First Clearinghouse remain in GOMB, and proposed it be shared with the CROs. CROs are in a position to utilize the data as they work with the state agency to shape proposed programming for the state agency.

7. Status of the letter to enhance BFR funding

Curt stated that he will have the draft letter to enhance BFR funding completed and circulated to the Commission for review for the next BFR meeting in April.

8. New Business

Curt announced the new BFR logo shown at the stop of these minutes.

9. Adjournment

BFR public meeting adjourned at 3:35pm.