

Budgeting for Results Commission

Friday, December 14, 2018 1:30PM-3:30PM

Chicago – James R. Thompson Center, 100 W Randolph, 16th floor, Room 16-100 Springfield – Stratton Building, 500 ½ Dial-in: 888-806-4788 Access Code: 895-685-1121

Attendance:

Springfield: Curt Clemons-Mosby, Adam Groner, Kate Mayer, Kathy Saltmarsh

Chicago: Mischa Fisher, Jim Lewis, Sophia Ronis

By phone: Jennifer Butler, Representative Will Davis, Jesse Elam, Paula Worthington

Various state agency representatives including Chief Results Officers (CROs), as well as representatives from Pew Results First were also in attendance in Springfield, Chicago and by phone.

1. Welcome and Introductions (Jim Lewis)

Chairman Lewis welcomed everyone to the meeting. Kate took roll call of Commissioners. A quorum was confirmed.

2. Review and Approval of Minutes (Jim)

The minutes were approved without comment.

3. Annual Ethics Training and Certification (Curt Clemons-Mosby)

Annual ethics trainings are due to be completed by December 31st. All Commissioners should have received a packet from GOMB Deputy General Counsel Roma Larson including training materials and a certificate. Commissioners are requested to fill out the certificate after completing the training, scan and email to Roma. Commissioners should contact Roma or Curt if they have not received a packet.

4. Review of 2019 BFR Work Plan (Jennifer Butler/Curt):

The Commission discussed the BFR work plan for 2019 and approved 2019 Commission meeting dates. There will be no Commission meeting in January due to the budget book process at GOMB, which will occupy the BFR Unit. The meetings in April and May will be preparation for the public hearings which have typically been held over the summer. There will be two meetings

in October to prepare the Commission's annual report. **Approved dates for 2019 Commission meetings:** February 22nd, April 5th, May 3rd, August 30th, October 4th and 25th, December 13th.

The two annual BFR public hearings (one in Springfield, one in Chicago) are tentatively scheduled for June (there is a typo on the work plan that placed the hearings in the July column). The exact dates will be determined in early 2019 based on Commissioner and venue availability. There was a suggestion to move the timing and/or location of the Springfield hearing, as last year's hearing was held on UIS campus during the summer. Concerns were expressed that holding an event during the summer discourages participation from UIS faculty and students, while holding the event closer to downtown Springfield may encourage more participation from government officials and others who work downtown. Representative Davis recommended more work be done to publicize the hearings to relevant networks of service providers, schools and other stakeholders. The Commission will discuss final dates and locations for the public hearings at the next business meeting.

The number of program assessments anticipated in 2019 was discussed. Curt explained that the BFR Unit's access to appropriate program research literature, evaluations/studies and information from agencies significantly impacts the timing to complete a program analysis. Commissioner Worthington agreed that these type of analyses take time. The Unit is currently working through the juvenile justice policy domain with the Department of Juvenile Justice (DJJ), and will then move on to substance use disorder. The substance use disorder domain will be more complex because it will require working with multiple state agencies, as well as gathering information from the private healthcare sector, local government, and local law enforcement. The BFR Unit will continue to move through program assessments as quickly as possible while producing thorough and high-quality analysis. The Unit also hopes to hire two more members to help increase the rate of progress.

A question was asked about the Chief Results Officer (CRO) role under the new gubernatorial administration. Curt explained that the CRO role is not a standalone role, but an extra responsibility taken on by an existing agency leader, such as the CFO. The role will continue to exist, and the BFR team will continue to work with agencies to ensure someone is filling that role within each agency.

5. Update on Results First/SPART (Adam Groner/Curt):

The BFR Unit has completed the first program assessment in the juvenile justice policy domain. It will be made available at https://www2.illinois.gov/sites/budget/Pages/BFR-testimony.aspx. This is the Unit's first experience populating a new policy domain with Illinois specific data; crime, education, healthcare. SPAC populated the model for the adult criminal justice domain.

The Unit worked with DJJ to create a full inventory of the agency's programs. DJJ's substance use disorder (SUD) program was chosen because its importance and that it would help in developing additional DJJ program assessments. The Unit reviewed the research literature on SUD programs for juveniles, and collected program information from DJJ, including doing a site visit to IYC-Pere Marquette. The benefit calculation for the SUD program was discussed. Adam clarified that the report calculates only the benefits to Illinois of reduced recidivism among youth who participate in the SUD program. The report does not address other potential outcomes, such as a change in substance use, because DJJ's stated goal for the program is to reduce recidivism. Additionally, existing research on substance use outcomes is not as clear or conclusive as research on recidivism outcomes. Commissioners including Chairman Lewis expressed interest in further investigating the topic as the Unit moves into the SUD policy domain. The BFR Unit is currently assessing DJJ's Therapeutic Communities program. This assessment and reports on the remaining juvenile justice programs will proceed more quickly now that all background information for the policy domain has been collected.

The Unit has produced a new chart that summarizes the results of all program assessments that have been completed so far, as well as one-page summaries of each report. Commissioners including Jesse Elam recommended adding qualitative interpretation of the Optimal Return on Investment (OROI) number, for consistency with presentation of the SPART score.

Curt explained the adjustments that have been made to the SPART to increase its functionality as an assessment tool. The questions focus on program design, program operation and conformity with the best practices identified in the literature on which the benefit-cost analysis is based. The new format includes more space for narrative explanations of the question scores. The SPART instrument will continue to be developed and improved as needed, balancing the desire for improvement with the need for consistency in scoring across programs.

6. Update on U of I request for electronic database access (Curt):

BFR is still working to get access to journal databases through University of Illinois libraries. Curt had a teleconference with university officials last month in which the university said they could not provide access due to legal constraints in agreements between the university and database providers. These agreements require the university to limit database access to faculty and students. The university is offering Curt a 0% appointment to the U of I Institute of Government Affairs and Public Policy as a work around. The university still needs to discuss this solution with its HR and legal teams. Curt will follow up in the new year.

7. Discussion of FY20 Budget Development (Curt):

Performance metrics have played an important role in the State of Illinois' 2020 budget discussions between GOMB and state agencies. The budget instructions sent to agencies included updating programs and measures in IPRS. Agencies have returned their budget requests, and first round meetings are in progress. The BFR Unit has been present at all meetings. DJJ's meeting included discussion of the agency's footprint and its goal of moving toward more evidence-based programming. The BFR report was referenced in support of this goal. The DOC will have their meeting next week, which may also include mention of the reports BFR has produced on DOC programs.

8. Illinois Interactive Budget (Adam):

At the direction of GOMB Director Hans Zigmund, BFR was tasked with applying Tableau data visualization software to create a budget visualization tool for the State of Illinois. Adam announced that after much work and significant help from the Department of Information Technology (DoIT), the new Illinois Interactive State Budget is now posted at budget.illinois.gov. The Illinois Interactive Budget is composed of visualizations of the Fiscal Year 2019 Proposed and Enacted Budgets. With this tool, the FY2019 Proposed and Final Enacted Budgets can be displayed as Tree Maps. Adam demonstrated the Interactive State Budget available from the GOMB website at https://www2.illinois.gov/sites/budget/Pages/InteractiveBudget.aspx

The budgets can be viewed at either the State agency level or at the fund level. Fund levels are broken down by a Major Fund Category of the State Treasury; General State Funds, Other State Funds or Federal Funds. The Tree Maps allow users to click a box to drill up and down to view budget information in various levels of detail.

This initial phase of the Illinois Interactive State Budget greatly enhances transparency of the State of Illinois budget. Budget information for additional fiscal years and additional funding detail will be incorporated into future iterations of this tool.

9. New Business (Jim):

Commissioner Mischa Fisher has submitted his resignation. The Commission thanked him for his service and wished him well in his future endeavors.

Adjournment

The BFR Commission public meeting was adjourned at 3:00 pm.